

ADOPTION PROVISIONAL

REPORT

Department of Children and Families

Office of Child Welfare

February 15, 2017

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Purpose

Section 409.166, Florida Statutes, describes the intent to protect and promote the right of every child to have the stability and security of a permanent family, especially when that child cannot safely return to his/her birth parents due to abuse, abandonment, or neglect. Maintenance adoption subsidies (MAS) and medical assistance enable families to consider adoption of special needs children who have been traumatized by abuse, abandonment, or neglect.

Proviso Language for line item 342A in the 2016 General Appropriations Act (Chapter 2016-66, Laws of Florida) required the Department of Children and Families (Department) to provide the number of adoptions finalized, the average maintenance adoption subsidy amounts, the number of adoptions receiving an enhanced subsidy, and the average enhanced subsidy amounts by Community-Based Care (CBC) Lead Agencies for adoptions that occurred from July 1, 2016 through January 31, 2017. The proviso language also required the Department to provide a year-end projection of the total funding need for MAS based on the aforementioned data.

Documentation in the Florida Safe Families Network (FSFN), the statewide automated child welfare information system, could take up to 30 days after the adoption finalization, due to the delays in receiving finalization orders from the judicial system. In an effort to ensure that accurate information is provided timely, this report captures adoption finalizations from July 1, 2016 through November 30, 2016. An addendum report will be provided at a later date that will capture the adoptions that occurred from December 1, 2016 through January 31, 2017.

MAS payments are negotiated for every child adopted who meets the definition of "special needs" outlined in section 409.166, Florida Statutes. Once an agreement on the amount of the MAS is reached, all parties sign an Adoption Assistance Agreement outlining the amount of subsidy that the family will receive. Per section 65C-16.013(7), Florida Administrative Code, MAS negotiations must begin at \$417.00. If the family requests an MAS amount higher than the current Statewide Foster Care Board Payment that includes the annual cost of care living increase (\$527.36), approval of the Department's regional managing director or designee is required. All MAS amounts above the Statewide Foster Care Board Payment of \$527.26 are considered to be enhanced subsides. These subsidies may be provided to children who have behavioral, medical, or therapeutic concerns that may cause a higher level of care from the adoptive parents.

Maintenance Adoption Subsidy

(In the charts that follow, the "Average Enhanced Subsidy Amount" represents the total average maintenance adoption subsidy payment that the family would receive.)

Northwest

Maintenance Adoption Subsidy Amount for Children Adopted Between 7/1/2016- 11/30/2016

Region: Northwest

CBC	Number of Adoptions	Average Subsidy Amount	Number of Adoptions with Enhanced Subsidy	Average Enhanced Subsidy Amount
Big Bend CBC	85	\$451.82	3	\$1,851.67
Families First Network	79	\$509.28	4	\$2,239.60
Northwest Region Total	164	\$479.50	7	\$2,073.34

Source: OCWDRU Data Request #1681

The chart above depicts that the Northwest Region finalized a total of 164 adoptions between July 1, 2016 and November 30, 2016. Of the 164 finalized adoptions, seven children received an enhanced subsidy. The average enhanced adoption subsidy of \$2,073.34 was approximately 23 percent above the region's average adoption subsidy of \$479.50.

Northeast Region

Maintenance Adoption Subsidy Amount for Children Adopted Between 7/1/2016- 11/30/2016

Region: Northeast

CBC	Number of Adoptions	Average Subsidy Amount	Number of Adoptions with Enhanced Subsidy	Average Enhanced Subsidy Amount
Community Partnership for Children	104	\$484.41	16	\$863.97
Family Integrity Program	11	\$563.81	1	\$1,667.22
Family Support Services of North Fla	99	\$410.27	8	\$873.07
Kids First of Florida, Inc.	39	\$415.93	0	\$0.00
Partnership for Strong Families	77	\$422.22	3	\$1,984.85
Northeast Region Total	330	\$442.21	28	\$1,015.35

Source: OCWDRU Data Request #1681

The Northeast Region's five CBC Lead Agencies finalized 330 adoptions between July 1, 2016 and November 30, 2016. The chart above illustrates that of the 330 adoptions finalized, 28 of these children received an enhanced subsidy amount. The average enhanced adoption subsidy of \$1,015.35 was approximately 44 percent above the region's average adoption subsidy of \$442.21.

Central Region

Maintenance Adoption Subsidy Amount for Children Adopted Between 7/1/2016- 11/30/2016

Region: Central

CBC	Number of Adoptions	Average Subsidy Amount	Number of Adoptions with Enhanced Subsidy	Average Enhanced Subsidy Amount
Brevard Family Partnership	25	\$595.32	3	\$1,816.00
Community Based Care of Central Fla	89	\$432.24	2	\$1,000.00
Community Based Care of Central Fla (Seminole)	31	\$422.56	0	\$0.00
Heartland for Children	46	\$401.26	1	\$862.00
Kids Central, Inc.	57	\$441.42	1	\$1,338.40
Central Region Total	248	\$443.83	7	\$1,378.34

Source: OCWDRU Data Request #1681

The Central Region finalized 248 adoptions during the specified time period, and seven of those adoptions received an enhanced subsidy amount. The region's average enhanced subsidy amount was \$1,378.34, which was 32 percent higher than the region's average subsidy amount of \$443.83.

Suncoast Region

Maintenance Adoption Subsidy Amount for Children Adopted Between 7/1/2016- 11/30/2016

Region: Suncoast

CBC	Number of Adoptions	Average Subsidy Amount	Number of Adoptions with Enhanced Subsidy	Average Enhanced Subsidy Amount
Childrens Network of SW Florida	51	\$469.45	5	\$934.40
Eckerd Community Alternatives	137	\$511.47	14	\$1,404.99
Eckerd Community Hillsborough	142	\$489.00	13	\$1,154.94
Sarasota Y/Safe Children Coalition	56	\$426.79	2	\$950.00
Suncoast Region Total	386	\$485.37	34	\$1,213.41

Source: OCWDRU Data Request #1681

As represented in the chart above, the CBC Lead Agencies in the Suncoast Region finalized a total of 386 adoptions from July 1, 2016 through November 30, 2016, with an average subsidy of \$485.37. Of the total number of adoptions, 9 percent of these adoptions (34 children) resulted in an enhanced adoption subsidy, with the average enhanced subsidy totaling \$1,213.41.

Southeast Region

Maintenance Adoption Subsidy Amount for Children Adopted Between 7/1/2016- 11/30/2016

Region: Southeast

CBC	Number of Adoptions	Average Subsidy Amount	Number of Adoptions with Enhanced Subsidy	Average Enhanced Subsidy Amount
ChildNet-Broward	93	\$507.99	7	\$1,624.56
ChildNet-Palm Beach	88	\$423.39	0	\$0.00
Devereux CBC	68	\$412.33	0	\$0.00
Southeast Region Total	249	\$451.97	7	\$1,624.56

Source: OCWDRU Data Request #1681

In the Southeast Region, seven of the 249 adoptions finalized during the reporting period received an enhanced subsidy. The average enhanced subsidy amount for the region was \$1,624.56, which is 28% above the average subsidy amount of \$451.97.

Southern Region

Maintenance Adoption Subsidy Amount for Children Adopted Between 7/1/2016- 11/30/2016

Region: Southern

CBC	Number of Adoptions	Average Subsidy Amount	Number of Adoptions with Enhanced Subsidy	Average Enhanced Subsidy Amount
Our Kids of Miami-Dade/Monroe, Inc	159	\$472.23	14	\$932.40
Southern Region Total	159	\$472.23	14	\$932.40

Source: OCWDRU Data Request #1681

The chart above illustrates that the Southern Region completed 159 adoptions during the reporting period. Fourteen of the 159 adoptions received an enhanced subsidy with an average enhanced subsidy amount of \$932.40. The region's average enhanced adoption subsidy was approximately 51 percent above the average adoption subsidy amount of \$472.23.

Statewide

Maintenance Adoption Subsidy Amount for Children Adopted Between 7/1/2016- 11/30/2016 Statewide

CBC	Number of Adoptions	Average Subsidy Amount	Number of Adoptions with Enhanced Subsidy	Average Enhanced Subsidy Amount
Big Bend CBC	85	\$451.82	3	\$1,851.67
Brevard Family Partnership	25	\$595.32	3	\$1,816.00
ChildNet-Broward	93	\$507.99	7	\$1,624.56
ChildNet-Palm Beach	88	\$423.39	0	\$0.00
Childrens Network of SW Florida	51	\$469.45	5	\$934.40
Community Based Care of Central Fla	89	\$432.24	2	\$1,000.00
Community Based Care of Central Fla (Seminole)	31	\$422.56	0	\$0.00
Community Partnership for Children	104	\$484.41	16	\$863.97
Devereux CBC	68	\$412.33	0	\$0.00
Eckerd Community Alternatives	137	\$511.47	14	\$1,404.99
Eckerd Community Hillsborough	142	\$489.00	13	\$1,154.94
Families First Network	79	\$509.28	4	\$2,239.60
Family Integrity Program	11	\$563.81	1	\$1,667.22
Family Support Services of North Fla	99	\$410.27	8	\$873.07
Heartland for Children	46	\$401.26	1	\$862.00
Kids Central, Inc.	57	\$441.42	1	\$1,338.40
Kids First of Florida, Inc.	39	\$415.93	0	\$0.00
Our Kids of Miami-Dade/Monroe, Inc	159	\$472.23	14	\$932.40
Partnership for Strong Families	77	\$422.22	3	\$1,984.85
Sarasota Y/Safe Children Coalition	56	\$426.79	2	\$950.00
Statewide	1,536	\$461.99	97	\$1,219.31

Source: OCWDRU Data Request #1681

The chart above provides a statewide listing of the total number of adoptions, average subsidy amount, the number of enhanced subsides, and the average enhanced subsidy amount for adoptions from July 1, 2016 through November 30, 2016. For that time period, a total of 1,536 adoptions were finalized statewide. Of these adoptions, 6% (or 97) resulted in enhanced subsidies being offered to the families at a statewide average of \$1,219.31.

Year-End Projections

State of Florida, Department of Children and Families (DCF)
Fiscal Year 2016/2017 Mid-Year MAS Allocations, DCF Office of
CBC/ME Financial Accountability

Child Welfare Lead Agency (CBC)	Current MAS Budget Allocation in Schedule of Funds (09/08/2016)	Total Projected MAS Expenditures from CBCs in Jan 2017	Difference between MAS in Current Schedule of Funds and Total Projected MAS Expenditures
Big Bend CBC	\$8,087,338	\$8,231,166	(\$143,828)
Brevard Family Partnership	\$3,743,945	\$3,819,678	(\$75,733)
CBC of Central Florida	\$11,611,188	\$11,448,023	\$163,165
ChildNet-Broward	\$10,852,230	\$11,402,657	(\$550,427)
ChildNet-Palm Beach	\$9,667,994	\$9,641,544	\$26,450
Children's Network of SW Fla	\$6,831,811	\$7,317,255	(\$485,444)
Community Partnership for Children	\$8,791,950	\$9,060,022	(\$268,072)
Devereux CBC	\$5,277,697	\$5,931,369	(\$653,672)
Eckerd-Hillsborough	\$18,169,169	\$18,276,287	(\$107,118)
Eckerd-Pasco/Pinellas	\$19,811,894	\$19,519,345	\$292,549
Families First Network	\$10,506,326	\$11,078,400	(\$572,074)
Family Support Services of N Fla	\$17,214,763	\$16,801,336	\$413,427
Heartland for Children	\$8,859,225	\$8,341,953	\$517,272
Kids Central	\$8,274,206	\$8,120,539	\$153,667
Kids First of Florida	\$1,791,937	\$1,851,464	(\$59,527)
Our Kids of Miami-Dade & Monroe	\$20,533,933	\$20,634,027	(\$100,094)
Partnership for Strong Families	\$9,553,529	\$9,580,606	(\$27,077)
Sarasota Family YMCA	\$7,324,659	\$7,267,092	\$57,567
St Johns County - Family Integrity Program	\$1,176,027	\$1,272,628	(\$96,601)
Total Allocated MAS in CBC Sch of Funds	\$188,079,821	\$189,595,391	(\$1,515,570)
Total MAS unallocated (Jan 2017)	\$3,000,002		
Total MAS Budget for FY16/17	\$191,079,823		

The Department has seen a growth in adoption finalizations over the past year, which has resulted in more families receiving a maintenance adoption subsidy. Each year, the Department requests that the CBCs provide a year-end projection of the amount of funding needed to support MAS payments until the end of the fiscal year. The chart above reflects the SFY 2016-2017 CBC MAS end of year projections as of January 2017. The chart also indicates that seven of the 19 Lead CBC Agencies' projections are currently within their anticipated allocations. Lastly, the chart reflects \$3 million in unallocated MAS funds that the Department will use in performing the reconciliation and reallocation requirements referenced below.

Additional Proviso Language for line item 342A in the 2016 General Appropriations Act (Chapter 2016-66, Laws of Florida) directed:

By April 30, 2017, the department shall perform a reconciliation of the funding appropriated and the projected expenditures for adoption assistance subsidies for each lead agency. Any projected year-end surplus of funding shall, if necessary, be reallocated to lead agencies that are projecting a year-end deficit. Any unexpended funds, as determined by a reconciliation of the fiscal year-end actual expenditures, shall revert June 30, 2017.

The Department will comply with this requirement by requesting updated MAS projections in March and reallocating MAS funds as needed.

The recent implementation of the Adoption Benefits Program for State and Other Qualifying Employees found in section 409.1664, Florida Statutes, and the Adoption Incentive Program located in section 409.1662, Florida Statutes, are potential factors that may contribute to the continued rise in the total number of adoptions and the number of families adopting from the foster care system.

Conclusions

MAS has proven to be an important support in the adoption of foster children with special needs. Subsidies have enabled a new population of families to adopt children with special needs, especially foster parents and relative caregivers who develop a commitment and nurturing relationship with these children. As a result, thousands of children each year are being nurtured by permanent adoptive families in Florida's communities rather than remaining in foster care.